Behavioral Health Payment Reform How to Succeed in a World of Phase II Accountable Care Collaboratives



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A Shifting Landscape

- The 5 BHOs and 7 RCCOs are going away
- Replaced by 7 Regional Accountable Entities (RAE)
- What else do we know?
 - RFP coming out in October or November 2016
 - 7 RAEs will be selected through competitive bid with a 7/1/2017 go live date
 - Capitation to the RAEs for an identified set of covered BH diagnoses
 - Increased push for integrated care
- What DON'T we know?
 - Who will have RAE contracts
 - How RAEs will pay BH providers
 - What kind of bonus and shared savings programs will be used



The purpose of this session...

• To help participants prepare for the payment reform aspects of this brave new world!

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Today's Agenda

- 1. Introductions
- Group Brainstorm How might the new RAE system change BH service delivery and financing in Colorado
- 3. What is Modern Value-Based Purchasing (VPB)?
- Designing VBP Models at the RAE Level
- 5. Organizing at the Provider Level to Succeed in a VBP World
- 6. What do we start doing tomorrow?



Introductions

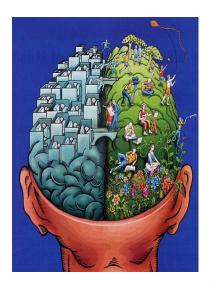
- Your Name and Position
- Your Organization's Name and Location
- The BHO and RCCO you Serve
- What's something you're exciting about the shift from BHOs/RCCOs to RAEs?



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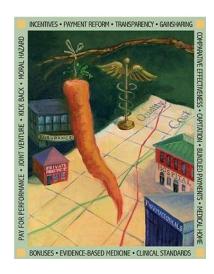
Group Brainstorm

- Simple 2-Part Question:
- How QUESTIONS do you have about how the new RAE system might change:
 - Behavioral Health Service Delivery, and
 - Behavioral Health Financing in Colorado?
- What PREDICTIONS do you have about the above?



What is Modern VBP?

- Exploring the Major Shift in Funding
- 2. Diving into
 Accountable
 Payment Models
 (Layer 1)
- 3. Examining Bonus and Shared Savings Models (Layer 2)



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Three Topics

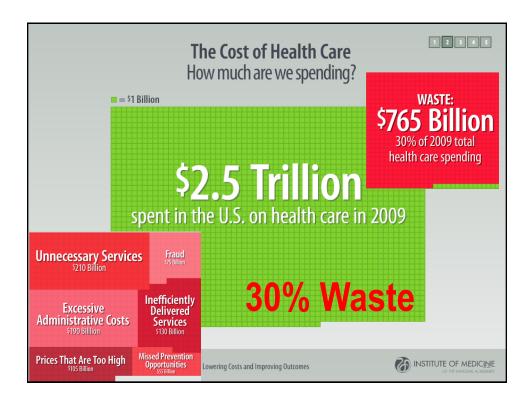
- Exploring the Major Shift in Funding
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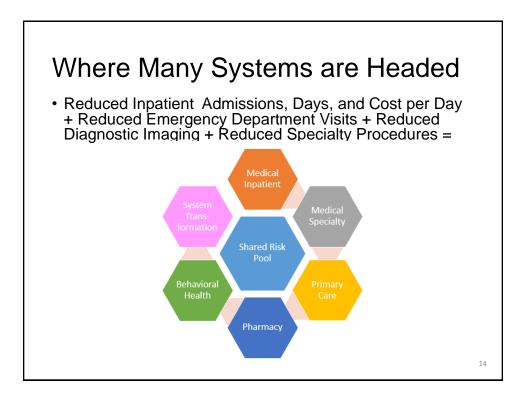
1. Funding Shifts Needed

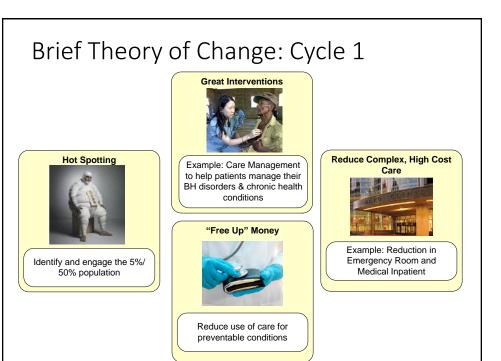
- Payors and Policy Makers now Get It.
- The Health Care Funding Portfolio is Out of Balance

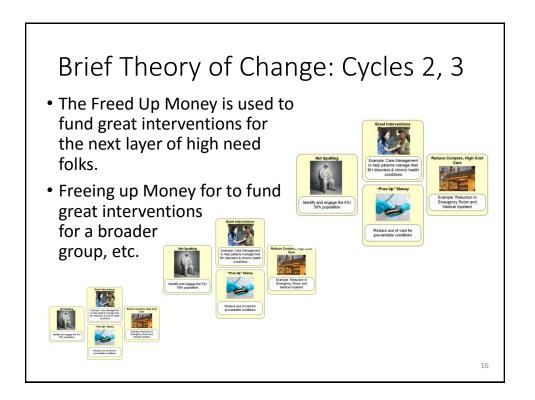












A Key Colorado Question

- Assuming that you are in a region that will have a RAE that subscribes to this theory of change...
- What payment models will your new RAE use?

 Reduced Inpatient Admissions, Days, and Cost per Day + Reduced Emergency Department Visits + Reduced Diagnostic Imaging + Reduced Specialty Procedures



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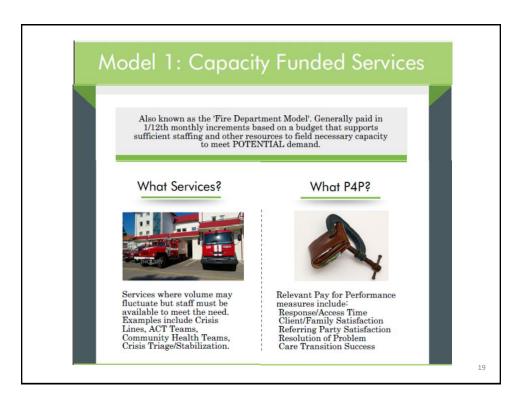
2. Accountable Payment Models

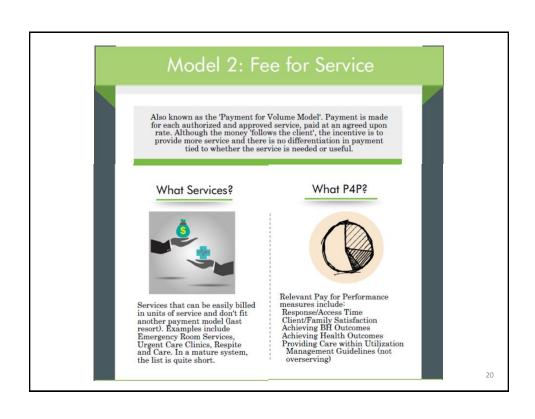
- APM Component 1
 - · The Base Payment Layer
 - · One Size Does Not Fit All
 - There are 4 Base Payment Models

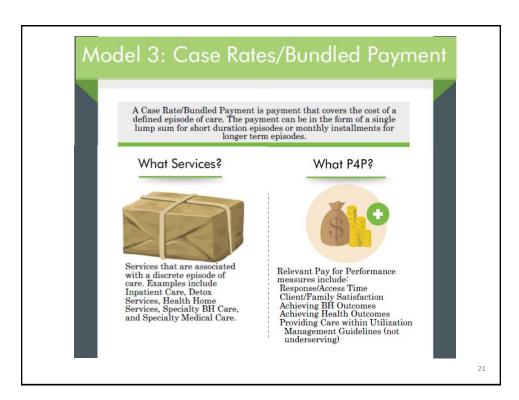


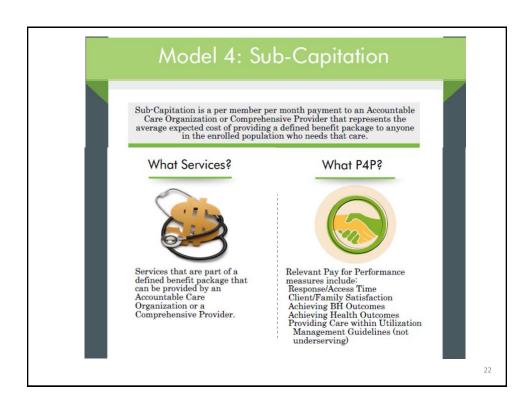
- APM Component 2
 - The Bonus/Shared Savings Layer
 - Married at the Hip with Key Performance Measures
 - Needs to be a Substantial % of the Total Payment











Base Payment: Once Size Doesn't Fit All

Sample Service Array	Phase 1	Phase 2	Phase 3
ront Door Services			
1 1-800 Crisis Line	Capacity Funded		
2 1-800 Access Line	Capacity Funded		
3 Warm Line	Capacity Funded		
4 Community Health Teams	Capacity Funded		
Crisis and Acute Care Services			
5 Mobile Crisis Team	Capacity Funded		
6 Crisis Triage/Stabilization	Capacity Funded		
7 Emergency Department	Fee for Service		
8 Urgent Care Clinics	Fee for Service		Bundled Payment
9 Inpatient	Fee for Service		Bundled Payment
10 Detox	Fee for Service		Bundled Payment
11 Respite Care	Fee for Service		Bundled Payment
Community-Based Services			
12 Person Centered Medical Home	FFS + Bundle	Bundled Payment	
13 Behavioral Health Home	FFS + Bundle	Bundled Payment	
14 ACT Teams	Capacity Funded	Bundled Payment	
15 Specialty Behavioral Health Clinic	Capacity Funded	Sub-Capitation	
16 Specialty Medical Clinic	Fee for Service		Bundled Payment
17 Residential Treatment Facility	Fee for Service		Bundled Payment
18 Consumer-Run Services	Capacity Funded		
19 Prevention Services	Capacity Funded		
20 Ancillary Services	Various		

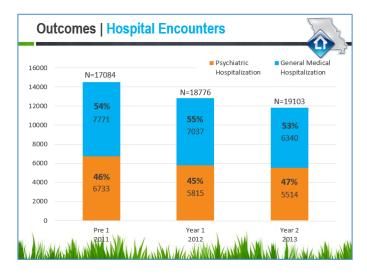
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Bonus/Shared Savings Layer

- Two Groups of Outcomes
 - Systemwide Outcomes:
 - Follow-up after hospitalization.
 - Reduction in inpatient admissions per 1,000.
 - Reduction in the increase in total health spending per person
 - Individual Outcomes:
 - Is Dale's depression score under 10 as measured by the PHQ-9 Tool?
 - · Is Dale's diabetes under control?



System Outcomes Example



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Individual Outcomes Examples

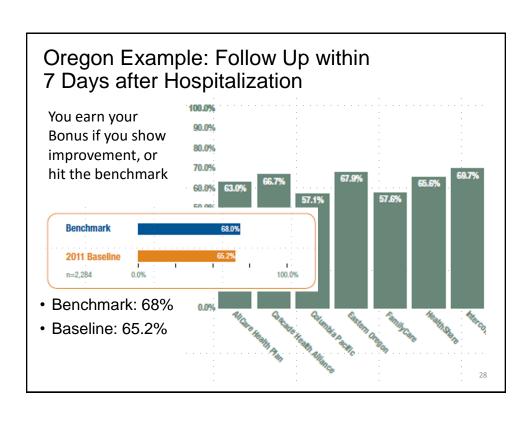
		A1c Value	Glucose mmol/L (mean)	Glucose mg/dL (mean)
(00)		12.0 %	19.5	345
$\mathbf{\uparrow}$		11.0 %	17.5	310
	Action Suggested	10.0 %	15.5	275
		9.0 %	13.5	240
	Caution	8.0 %	11.5	205
*	Excellent	7.0 %	9.5	170
(6.0 %	7.5	135

bothered by any of the following problems? (use "✓" to indicate your answer)	Not at all	Several days	More than half the days	Nearly every day
Little interest or pleasure in doing things	0	1	2	3
2. Feeling down, depressed, or hopeless	0	1	2	3
3. Trouble falling or staying asleep, or sleeping too much	0	1	2	3
4. Feeling tired or having little energy	0	1	2	3
5. Poor appetite or overeating	0	1	2	3
6. Feeling bad about yourself—or that you are a failure or have let yourself or your family down	0	1	2	3
7. Trouble concentrating on things, such as reading the newspaper or watching television	0	1	2	3
8. Moving or speaking so slowly that other people could have noticed. Or the opposite — being so figety or restless that you have been moving around a lot more than usual	0	1	2	3
9. Thoughts that you would be better off dead, or of hurting yourself	0	1	2	3

Pay for Performance/Outcomes Process

- 1. Identify the most important Outcomes to measure.
- 2. Develop the Benchmark Metric for each Outcome (the goal).
- 3. Identify the Baseline Metrics for each Measure for each Provider (where are you now).
- 4. Measure Frequently.
- 5. You earn your Bonus if you:
 - Show Improvement, or
 - Hit the Benchmark (you're already there).





Questions and Comments...

- APM Component 1
 - · The Base Payment Layer
 - · One Size Does Not Fit All
 - There are 4 Base Payment Models



- APM Component 2
 - The Bonus/Shared Savings Layer
 - Married at the Hip with Key Performance Measures
 - Needs to be a Substantial % of the Total Payment



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- Organizing at the Provider Level to Succeed in a VBP World



Case Rate Flight Simulator

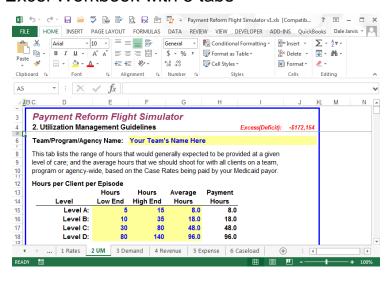
- The airline has two big lessons for healthcare:
 - Use a preflight checklist before surgery (Atul Gawande, The Checklist Manifesto)
 - Practice flying in a Flight Simulator before you try it in a real plane.



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Case Rate Flight Simulator

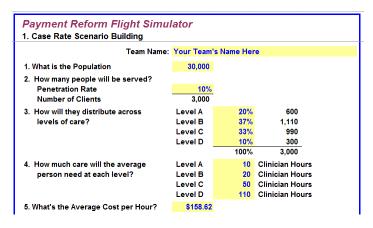
Excel Workbook with 5 tabs



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Exercise 1

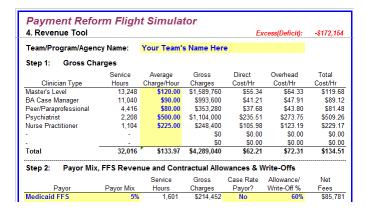
 Designing an Alternative Payment Model at the <u>Payor Level</u>



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Exercise 2

 Organizing at the <u>Provider Level</u> to Succeed under Alternative Payment Models



Today's Scenario

- Everyone in this room wears 2 hats.
 - Management Team Member of a Behavioral Health Provider Organization.
 - Payment Reform Design Team Member of an Accountable Care Organization.
- Your 2-Part Job?
 - Develop an Outpatient Case Rate System that the ACO will use to pay the BH Provider Members.
 - Figure out how your organization can succeed under that Case Rate model.

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Today's Scenario

- Your ACO serves 30,000 Medicaid enrollees across a fourcounty region.
- You are responsible for providing a broad set of mental health services to all Medicaid enrollees that meet medical necessity criteria.
- Your ACO is beginning their payment reform effort by developing outpatient case rates individuals with a serious mental illness or serious emotional disturbance who are served by the specialty behavioral health system.
- Payment models for enrollees with mild and moderate mental health disorders, substance use disorders, and cooccurring disorders will be developed in the next phase.

Exercise 1: Designing an Alternative Payment Model at the ACO Level to Achieve the Triple Aim

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Menu of Payment Models

- 1. Capacity Funded
- 2. Fee for Service/Per Diem
- Stratified Case Rate/Bundled Payment
- Global Budget/Sub-Capitation



Menu of Payment Models

- Capacity Funded: The Fire Department model; identify the staffing requirements and buy capacity.
- Fee for Service/Per Diem: Payment for all authorized visits or days, paid at an agreed rate. This also includes bundled per visit (FQHC and CCBHC PPS) and bundled per diem.
- Stratified Case Rate/Bundled Payment: Payment
 of a flat fee per patient for a predefined episode at
 a specific level of care, regardless of how much
 time and money was spent (e.g. Hospital DRGs
 and Mental Health Case Rates).
- Global Budget (Sometimes called Partial Capitation): A set monthly budget for every assigned patient for a portion of their care. The emerging model for Primary Care.







One Size Does NOT Fit All

	Sample Service Array	Payment Option	Payment Option	Payment Option
Fro	nt Door Services			
1	Member Services	Capacity Funded		
2	1-800 Crisis Line	Capacity Funded		
3	1-800 Access Line	Capacity Funded		
4	Warm Line	Capacity Funded		
5	Intake and Assessment	Capacity Funded	Fee for Service	Case Rate
Cri	sis and Acute Care Services			
6	Mobile Crisis Team	Capacity Funded		
7	Urgent Care Clinics	Fee for Service	Case Rate	Capacity Funded
8	Emergency Department	Fee for Service	Case Rate	Capacity Funded
9	Crisis Triage/Stabilization	Per Diem	Case Rate	Capacity Funded
10	Inpatient	Per Diem	Case Rate	Fee for Service
11	Detox	Per Diem	Case Rate	Fee for Service
12	Respite Care	Per Diem	Case Rate	Capacity Funded
Col	mmunity-Based Services			
13	Person Centered Medical Home	Global Budget	Fee for Service	
14	Person Centered Health Home	Global Budget	Fee for Service	
15	Care Management	Global Budget	Fee for Service	
16	Specialty Behavioral Health Clinic	Case Rate	Fee for Service	
17	Specialty Medical Clinic	Case Rate	Fee for Service	
18	Residential Treatment Facility	Per Diem	Fee for Service	
19	Consumer-Run Services	Global Budget	Fee for Service	
20	Prevention Services	Global Budget	Fee for Service	
21	Ancillary Services	Various		

The 10-Step Case Rate Model Design Process

- Step 1: Identify Your Aims
- Step 2: Define the Population
- Step 3: Estimate the Penetration Rate
- Step 4: Define the Categories and Levels of Care
- Step 5: Estimate the Case Mix
- Step 6: Estimate the Average Utilization at Each Level
- Step 7: Estimate the Cost per Unit of Service
- Step 8: Run Multiple Scenarios, Testing for Financial Feasibility
- Step 9: Identify the Feasible Scenario that Best Matches Your Aims
- Step 10: Design Your Implementation Plan

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The 10-Step Process

- Step 1: Define Your Aims
 - Remove barriers to providing the right care in the right setting at the right time by the right person.



- Modestly reduce administrative barriers.
- Step 2: Define the Population
 - Those in your ACOs 30,000 enrollment base with a serious mental illness or serious emotional disturbance.



The 10-Step Process

• Step 3: Estimating the Penetration Rate

	Low Rate	Medium Rate	High Rate
Penetration Rate	9.0%	10.0%	11.0%
Number of Cases	2,700	3,000	3,300

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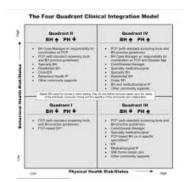
The 10-Step Process

• Step 4: Define the Levels of Care

Level	Community-Based Services Level Descriptions
Level A:	Recovery Maintenance and Health Management
	(generally crosswalks to LOCUS Level 1)
Level B:	Low Intensity Community Based Services
	(generally crosswalks to LOCUS Level 2)
Level C:	High Intensity Community Based Services
	(generally crosswalks to LOCUS Level 3)
Level D:	Wraparound ACT-Level Care
	(generally crosswalks to LOCUS Level 4)

The 10-Step Process

- We have created multiple levels of care in order to ensure that organizations serving more higher-need cases receive more money and organizations serving more lower-need cases receive less money.
- Just think what would happen if provider organizations received the same Case Rate regardless of the level of need. There would be a huge incentive to "cherry pick" low need cases; a term called "adverse selection".
- We want to remove this incentive and, if anything, create a financial incentive to serve more complex cases.



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The 10-Step Process

- Step 5: Estimate Case Mix
 - In order to create Case Rates, we need to estimate how many people will be served at each level of care.
 - Fortunately, you have a long history of utilizing the LOCUS Level of Care tool for Adults and the CALOCUS for youth.

Level	Description	Mix
Level A:	Recovery Maintenance and Health Management	20%
Level B:	Low Intensity Community Based Services	37%
Level C:	High Intensity Community Based Services	33%
Level D:	Wraparound ACT-Level Care	10%
Totals:		100%

The 10-Step Process

- Step 6: Estimate Average Utilization at Each Level of Care
 - We have studied historical utilization at each level and determined the following:

Level	Description	Minimum	Maximum	Average
Level A:	Recovery Maintenance and Health Management	5	15	10
Level B:	Low Intensity Community Based Services	10	35	20
Level C:	High Intensity Community Based Services	30	80	50
Level D:	Wraparound ACT-Level Care	80	140	110

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The 10-Step Process

• Step 7: Estimate the Cost per Unit of Service

Code	Description	Prescri- ber	RN	Masters Level	Below Masters Level	Billed per Hour
90801	Psychiatric Diagnostic Interview	35%	0%	65%	0%	\$260.36
90804	Individual psychotherapy	0%	0%	100%	0%	\$151.25
90806	Individual psychotherapy	1%	0%	99%	0%	\$151.25
90847	Family psychotherapy	0%	0%	100%	0%	\$137.42
90853	Group psychotherapy	0%	0%	100%	0%	\$275.72
90862	Pharmacologic management	100%	0%	0%	0%	\$234.04
H0004	Behavioral Health Counseling	0%	0%	100%	0%	\$144.21
H0036	Community Supportive	25%	0%	18%	57%	\$55.50
H2010	Medication Services	0%	79%	21%	0%	\$331.30
H2014	Skills Training/Development	0%	0%	25%	75%	\$90.77
Total						\$158.62

The 10-Step Case Rate Model Design Process

Step 1: Identify Your Aims

Step 2: Define the Population

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Step 6: Estimate the Average Utilization at Each Level

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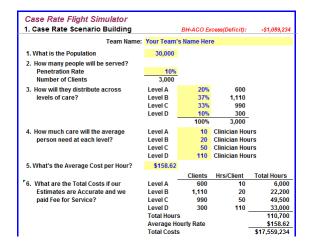
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Step 9: Identify the Feasible Scenario that Best Matches Your Aims

Step 10: Design Your Implementation Plan

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Let's Jump Over to Excel



Exercise 1: Small Group Instructions

- Name Your Small Group; enter it in cell E6 of tab 1 Rates.
- Activity 1: Test making changes to each of 3 variables, one at a time in the following order.
 - 1. Average Cost per Hour
 - 2. Average Hours per Case
 - 3. Case Mix
 - · Record the Excess (Deficit) for each variable change.
 - · Undo your change.
 - Repeat until you've finished testing the effect of each variable.
- Activity 2: Now Balance Your Budget
 - With the combination of variable changes you think make the most sense.
 - Be prepared to defend your scenario in front of the full group.

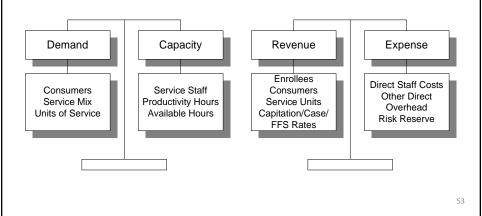
5:

Exercise 2: Organizing at the Provider Level to Succeed under Alternative Payment Models



Exercise 2 Overview

- Now that you've set rates, using your ACO hat,
- It's time to shift gears and put your Provider Organization Management Team hat on.



Exercise 2 Overview

- Tab 2: Utilization Management Guidelines
- Tab 3: Demand/ Capacity Projections
- Tab 4: Revenue
- Tab 5:Expenses and Excess (Deficit)



Payment Reform Flight Simulator

2. Utilization Management Guidelines

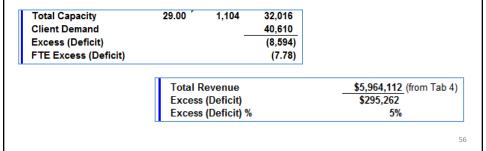


Exercise 2 Highlights

- Tab 2 Utilization: You are either providing more or less hours per case than what you've built for your case rates wearing your ACO hat.
- Tab 3 Clinician FTEs: You either have enough or not enough FTEs to meet demand.
- Tab 5 Expenses and Excess (Deficit): You either have Red or Black ink on your bottom line.
- Let's look at what's in my version.

2 Key Questions

- Question 1: Go to Tab 3-Demand, cell G35 and write down your FTE Excess or Deficit. Do you have an Excess or Deficit of FTEs?
- Question 2: Go to Tab 5-Expense, cell F51 and write down your Excess or Deficit of Revenue over Expense. Are you in the Black or Red?



Exercise 2: Small Group Instructions

- Activity 1: If there's an Excess or Deficit of FTEs in Tab 3:
 - · Adjust the Clinician FTEs up or down.
 - Revise the Direct Service Hours per FTE per Week up or down.
 - · Revise the number of Annual Cases up or down.
 - Change the Average Hours per Case in Tab 2 up or down.
 - · Do a Combo of the above.
- Activity 2: If there's an Excess or Deficit in Tab 5
 - Revise the Average Hours per Client per Level of Care in Tab 2.
 - Revise the Clinician FTEs in Tab 3.
 - Revise the Direct Service Hours per FTE per Week in Tab 3.
 - Revise Salaries or Benefits in Tab 5.
 - · Revise Other Expenses in Tab 5.
 - · Or a combo of the above.
 - WITHOUT THROWING THE FTE DEMAND & CAPACITY OUT OF BALANCE!!!!

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How Did You Do?







Final Question: What's Your Current State of Mind?

- Enlightened and Energized
- 2. Enlightened and Exhausted
- 3. In the Dark and Energized
- 4. In the Dark and Exhausted



